



1 The economically optimal warming limit of the planet

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10 **Abstract**

11

12 Both climate-change damages and climate-change mitigation will incur economic costs. While
13 the risk of severe damages increases with the level of global warming(Allen et al., 2018; Dell et
14 al., 2014; IPCC, 2014b; Lenton et al., 2008), mitigating costs increase steeply with more stringent
15 warming limits(Allen et al., 2018; IPCC, 2014a; Rogelj et al., 2015). Here we show that the global
16 warming limit that minimizes this century’s total economic costs of climate change lies between
17 1.9 and 2°C if temperature changes continue to impact national economic growth rates as
18 observed in the past. The result is robust across a wide range of normative assumptions on the
19 valuation of future welfare and inequality aversion. For our study we estimated climate change
20 impacts on economic growth for 186 countries based on recent empirical insights(Burke et al.,
21 2015a), and mitigation costs using a state-of-the-art energy-economy-climate model with a wide
22 range of highly-resolved mitigation options⁷. Our purely economic assessment, even though it
23 omits non-monetary damages, provides support for the international Paris Agreement on climate
24 change. The political goal of limiting global warming to “well below 2 degrees” is thus also an
25 economically optimal goal.

26



27 **1 Introduction**

28

29 “Holding the increase in the global average temperature to well below 2°C above preindustrial
30 levels and pursuing efforts to limit the temperature increase to 1.5°C” is a central element of the
31 global climate agreement reached in Paris in December 2015 (UNFCCC, 2015). This political goal
32 builds on the scientific insight that a global warming beyond 1.5–2°C poses risks of potentially
33 severe impacts such as insecure food and drinking water supply (Allen et al., 2018; IPCC, 2014b),
34 threatened biodiversity (Dawson et al., 2011; Willis and Bhagwat, 2009), large-scale singular
35 events (Lenton et al., 2008; Schellnhuber et al., 2016), displacement (Hsiang and Sobel, 2016), or
36 human conflict (Hsiang et al., 2013a; Schleussner et al., 2016). Many of these risks and their
37 societal consequences are difficult or even impossible to capture in economic terms. Here we
38 focus on the direct impacts of global warming on economic output. Taking a purely economic
39 perspective that omits non-monetary damages, we derive the optimal warming limit of the
40 planet by minimizing this century’s (2015–2100) costs of climate change. The analysis combines
41 mitigation cost estimates from a detailed energy-economy-climate model with an empirically-
42 based damage estimation, which assumes that the observed relation of economic damages and
43 annual temperatures of a country remains valid for the future.

44

45 Cost-benefit integrated assessment models (Anthoff and Tol, 2014; Hope, 2013; Nordhaus, 2014,
46 2010) typically use “damage functions”, which aggregate the economic costs from climate
47 impacts as a function of the global warming. Here we take a different approach. We estimate
48 climate damages from annual gridded temperature data (0.5° x 0.5° resolution) for 186 countries
49 based on the empirical relation between temperature deviations and economic growth rates
50 derived in Burke et al. (Burke et al., 2015a).

51 In their pioneering work, Burke et al. derive an empirical relation of annual historical
52 temperature deviations and GDP changes based on country-specific data for 50 years (1960-
53 2010) and 166 countries (which we then apply for 186 countries). The regression analysis
54 captures the aggregated climate-related impacts across all economic sectors that contribute to a
55 country's GDP changes. Burke et al. find that growth rates change concave in temperature, i.e.
56 cold-country productivity increases as annual temperature increases, while warm-country
57 productivity decreases and this decline accelerates at higher temperatures (see Fig. A4). Damage
58 aggregates across countries show that losses exceed benefits such that global damage estimates
59 are high (>20% of global GDP in 2100 under RCP8.5, see Fig 1a). For more details on the
60 calculation of damage costs see appendix A2.

61 Burke et al. reconcile micro and macro-level observations by accounting for non-linearities at the
62 macro-scale (Sterner, 2015). There are many empirical impact studies on the micro-level (for e.g.
63 agriculture, electricity, labor productivity (Schlenker and Roberts, 2009; Zivin and Neidell, 2010)),
64 which find high and often strongly non-linear economic damages from climate change. Burke et
65 al. illustrate how this micro-level evidence translates into a smooth non-linear GDP-temperature
66 effect on the macro-level.



67 The macro-level approach of Burke et al. allows for deriving aggregated economic estimates of
68 both temperature-induced losses and benefits across economic sectors and potential impact
69 channels, e.g. impacts on health costs, labor productivity, or crop yields, without relying on an
70 explicit representation of the underlying processes or sector-specific micro data. Note that the
71 CO₂ fertilization effect is not reflected as the empirical analysis focuses on the relation of
72 temperature and GDP. The resulting relation is robust for subsets of countries (poor and rich
73 countries; agricultural producing and less agricultural producing countries; also see Fig. A4).

74 The statistical evidence presented by Burke et al. challenges standard economic modelling and
75 has initiated a highly relevant debate about alternative approaches (Moore et al., 2015) and
76 potential methodological refinements ((Burke et al., 2016; Carleton and Hsiang, 2016;
77 Mendelsohn, 2017; Ricke et al., 2018). Further research will include more sector-specific
78 information and process-based understanding to refine the empirical analysis by disentangling
79 different economic impact channels. While Burke et al. do not provide the final word on impacts
80 of temperature changes; their approach creates a novel opportunity for a necessary next step in
81 the scientific process that we undertake in this analysis. The empirically estimated temperature-
82 GDP relation now allows to carry out a comparison of the costs that will arise from climate
83 change impacts and costs to avoid future climate change on the basis of i) empirically-based
84 damage estimation combined with ii) mitigation cost estimates from a detailed energy-
85 economy-climate model.

86 The empirically derived relationship is in principle comprehensive regarding all processes
87 contributing to the GDP-temperature linkage and even implicitly covers economic side-effects of
88 non-monetary damage such as ecosystem degradation or changes in water quality and food
89 supply. The approach does however not allow for explicitly resolving these processes and may
90 thus neglect potential future changes in their relevance. We neither account for potential future
91 adaptation mechanisms that might dampen the observed sensitivity nor for possible
92 amplifications, for example, due to a potential destabilization of societies(Hsiang et al., 2013a).
93 The assumption of persistence of the relationships is supported by i) its stability across the
94 historical period where past warming did not induce notable adaptation to the considered
95 economic impacts(Burke et al., 2015a) and ii) its stability across the wide range of countries with
96 very different climatic and socio-economic conditions. In addition, the assumption is more
97 reliable under low levels of global mean temperature change, which turn out to be the most
98 relevant for our study (see Appendix A3).

99

100 **2. Materials and Methods**

101

102 We combine the damage estimates with climate change mitigation costs from the REMIND
103 energy-economy-climate model, which provides an integrated and explicit representation of the
104 regions' macro-economies and energy systems. REMIND captures a particularly wide range of
105 climate change mitigation options as well as relevant path dependencies with substantial
106 process detail, allowing for a quantification of mitigation costs for warming limits down to even
107 below 1.5°C by 2100(Luderer et al., 2013; Rogelj et al., 2015). In the neighborhood of 2°C



108 stabilization, mitigation costs from REMIND are close to the median of cost estimates from other
109 models that have contributed to the IPCC AR5 scenario ensemble(Clarke et al., 2014).

110

111 Estimating both climate change damages and mitigation costs is subject to uncertainties and
112 normative assumptions(Drouet et al., 2015; Kopp and Mignone, 2012; Revesz et al., 2014). Here
113 we account for i) uncertainties in the climate system's response to emissions by using simulations
114 from twelve General Circulation Models (GCMs) generated within the Coupled Model
115 Intercomparison Project Phase 5 (CMIP5)(Taylor et al., 2012) and ii) uncertainties in the GDP
116 response to temperature changes by accounting for the statistical uncertainties of the regression
117 parameter in Burke et al.(Burke et al., 2015a). In addition, we broadly vary the assumptions on
118 the normative weighting of future costs (pure rate of time preference) and inequality (inequality
119 aversion).

120

121 For deriving damage costs, we estimate climate-induced annual GDP losses for 186 countries
122 based on annual country-specific temperature projections from twelve GCMs, three different
123 climate change scenarios (Representative concentration pathways: RCPs), and one no-further-
124 warming scenario (Appendix A1.2). For the reference economic and demographic developments
125 (country-specific GDP and population without climate change) we adopt the "middle-of-the-
126 road" shared-socio-economic pathway (SSP 2)(O'Neill et al., 2015), and use the four other SSPs
127 as sensitivity cases. The temperatures are population-weighted based on spatially highly-
128 resolved (0.5° x 0.5°) dynamic population projections(Jones and O'Neill, 2016a) (Appendix A1.3).
129 When calculating the temperature impact on annual country-specific growth rates we
130 distinguish between rich and poor countries by choosing the respective empirical regression
131 parameters from the "base" case in Burke et al.(Burke et al., 2015a) (see also Appendix
132 equations S7-S9). The extrapolation of the observed temperature-growth relation yields globally
133 aggregated annual climate-induced GDP losses that amount to up to 40% in 2100 under the
134 highest emissions scenario RCP8.5 compared to SSP-specific baseline scenarios of economic
135 development (Fig. 1a, shown for 4 selected GCMs that represent the range within the ensemble
136 of 16 GCMs, and based on the median specification of regression parameters of the empirical
137 analysis(Burke et al., 2015a)). These losses are reduced to ~10% under the strong mitigation
138 scenario RCP2.6.

139

140 Globally aggregated mitigation costs (relative GDP losses compared to a no-climate-change
141 reference scenario) were derived for ten different scenarios with maximum warming limits of
142 1.6°C to 4.2°C (Fig. 1b) from optimal transition pathways of the global economy and energy
143 system calculated by the REMIND model. Note that the corresponding end-of-century warming
144 levels (in 2100) go down to well below 1.5°C. The underlying mitigation scenarios assume global
145 cooperative action with harmonized greenhouse gas emissions pricing as of 2020 and a broad
146 portfolio of low-carbon technologies, including carbon capture and storage (CCS) also in
147 combination with bioenergy (BECCS), thereby generating negative emissions. We assume that, in
148 line with the principle of "common but differentiated responsibilities and respective
149 capabilities"(UNFCCC, 1992), a financial transfer scheme is in place that distributes mitigation



150 costs among all countries in proportion to their annual GDP, while maintaining a cost-minimizing
151 distribution of physical emission reduction efforts across regions. Mitigation costs (globally
152 aggregated for 2015–2100) increase steeply with warming limits decreasing towards 1.5°C (Fig.
153 1c).

154
155 Total costs of climate change in a particular scenario are estimated as the associated social
156 welfare loss relative to a scenario without climate change (in our case the SSP2 baseline
157 scenario).

158 The social welfare function W aggregates annual country-specific per-capita utility $U(t, i)$ for all
159 years $t \in [2015, 2100]$ and all countries $i \in [1, 186]$ with respective populations $n_i(t)$:

$$W = \sum_{t=2015}^{2100} \sum_{i=1}^{186} n_i(t) U(t, i) (1 + \delta)^{-t}$$

160 where $U(t, i)$ is an isoelastic utility function of per-capita consumption $C(t, i)$:

$$U(t, i) = \frac{C(t, i)^{1-\varepsilon}}{1-\varepsilon}$$

161 The two normative parameters pure rate of time preference (δ) and inequality aversion (ε)
162 determine how consumption losses are weighted in time and across countries when aggregating
163 global welfare. Increasing the pure rate of time preference δ in equation (1) gives higher weights
164 to present compared to future utilities and hereby shifts the optimal warming towards higher
165 values (Fig. 1d) because a major share of mitigation costs incurs already in the next years while
166 the bulk of damage costs occurs in the second half of the century (Fig. 1a and b).

167
168 At the same time, climate change impacts vary across countries at different levels of economic
169 development. With increasing inequality aversion ε the consumption of a poorer individual is
170 weighted more strongly than the consumption of richer individuals, i.e. utility as a function of
171 consumption (equation (2)) becomes more concave. For $\varepsilon=0$ the utility function is linear and
172 thus does not account for inequality in wealth levels (inequality neutrality). For $\varepsilon=1$ the utility
173 function is logarithmic and thus relative changes in consumption receive equal weight, i.e.
174 doubling consumption creates the same welfare gain for rich and poor individuals. Inequality
175 aversion works both across countries and in time, as it also affects the weighting of future,
176 potentially richer generations relative to present ones. Spatial and temporal inequalities push
177 the optimal warming towards opposite directions. Climate impacts tend to be higher in poor
178 countries, hereby increase inequality and thus call for higher mitigation ambition to decrease
179 optimal warming. Conversely, future generations will be richer and thus allowing for higher
180 future impacts by reducing the current generation's mitigation burden decreases inequality and
181 increases optimal warming.

182
183 We approximate country-specific mean per-capita consumption in terms of per-capita GDP
184 values, which corresponds to the assumption of an invariant savings rate. The separately
185 estimated GDP losses from detailed analyses of both climate impacts and climate mitigation are
186 combined by reducing the reference GDP (without climate change) successively by the two



187 relative GDP losses. Before we can combine them, GDP losses from damages and mitigation
188 need to be harmonized. Relative GDP losses from damages are estimated for the "middle-of-the-
189 road" scenario SSP2 as region-specific GDP and population developments in this scenario are
190 similar to those in the REMIND no-climate-change reference scenario that is used for estimating
191 mitigation costs. RCP6.0 is excluded from the derivation of the optimal warming limits as its
192 emission trajectory is qualitatively different from the other RCPs and considered less
193 representative for the range of scenarios considered within the IPCC Fifth Assessment Report.
194 Relative GDP losses from damages for the remaining RCPs are interpolated to the ten global
195 warming limits of the mitigation cost scenarios such that mitigation and damage data refer to a
196 consistent set of global warming limits (Appendix A2). Finally, the climate-induced losses in
197 social welfare for 10 different global warming limits are interpolated with cubic splines (see lines
198 in Fig. 1c). The minimum of the interpolating function marks the optimal warming (depending on
199 the GCM and normative choices of pure rates of time preference and inequality aversion).

200

201 3. Results

202

203 Optimal global warming limits (Fig. 2a: GCM median values, median damage parameter
204 specification from Burke et al. (Burke et al., 2015a), SSP2 scenario) are below 2°C across a wide
205 range of parameters, in particular for values typically used in the economic literature (see
206 shaded area). The IPCC-AR5 identified "a broad consensus for a zero or near-zero pure rate of
207 time preference" (IPCC, 2014a), which we interpret as <1% p.a. values. This is also in line with a
208 recent expert survey giving a median value of 0.5% (Drupp et al., 2018). Inequality aversion
209 values ϵ typically range between 0.5 and 2.5 (Anthoff et al., 2009; IPCC, 2014a; Pearce, 2003).

210

211 The median estimates of the optimal warming are robust against the choice of the normative
212 parameters up to a pure rate of time preference of $\delta=2.5\%$ p.a. (see Fig. 2b-e). This robustness
213 indicates a distinct minimum in total costs of climate change at 1.9–2°C surrounded by a sharp
214 increase of mitigation costs below 1.9°C and the ever increasing damage costs above 2°C.
215 For more extreme combinations of high pure rates of time preference ($\delta \in [2.5, 4] \% p. a.$) and
216 low inequality aversion ($\epsilon \in [0, 0.5]$), the optimal warming rises up to ~2.6°C. In these cases,
217 climate damages inflicted on future generations and poor countries have less weight, thus
218 disincentivizing mitigation efforts.

219

220 Fig. panels 2b-e display the 50% confidence intervals from varying the damage parameter (grey)
221 and the 50% confidence intervals due to deviations in the GCM ensemble (orange). The lower
222 range of optimal temperatures remains close to median values (1.8–1.9°C). This limited impact
223 of uncertainty is caused by steeply increasing mitigation costs below a warming limit of 1.9°C
224 (Fig. 1c). By contrast, the upper range of optimal temperatures can reach up to ~3.4°C for very
225 low inequality aversions, which is considerably warmer than the <2°C median values. This range
226 is driven by uncertainties in the empirical quantification of the complex interaction of
227 temperature changes and economic productivity, which are higher than the effect of deviations



228 in the climate representations from the ensemble of 12 GCMs. The productivity-temperature
229 functions that correspond to the 25% percentile of regression parameters in Burke et al. (Burke
230 et al., 2015a) become flatter (Fig. A4) and thus impose less climate damages than the median
231 specification. This translates into higher optimal temperatures in particular for low inequality
232 aversions. For higher inequality aversions, the effect of these damage uncertainties decreases
233 due to a more heterogeneous distribution of climate impacts in the 25% percentile specification.
234 While the two temperatures that maximize productivity for rich and for poor countries (Fig. A4),
235 are close for the median specification ($\Delta T_{max,median} = 1.1^{\circ}C$; $T_{max,median}^{rich} < T_{max,median}^{poor}$), they
236 deviate from one another for the 25% percentile ($\Delta T_{max,25} = 5.3^{\circ}C$; $T_{max,25}^{rich} > T_{max,25}^{poor}$). The
237 effective difference between the median and 25% percentile specification is even higher
238 ($\Delta T_{max} = 6.4^{\circ}C$), since the order of $T_{max,X}^{rich}$ and $T_{max,X}^{poor}$ changes, such that with increasing
239 national temperature rich countries benefit longer and poor countries lose much earlier in the
240 25% percentile specification. Climate-induced regional inequality becomes more pronounced
241 and, if deemed unfavorable (i.e. for ϵ -values of about 2.5), the confidence interval narrows such
242 that the upper bound of the 50% confidence interval of optimal temperatures is $T < 2^{\circ}C$ for $\delta = 0\%$
243 p.a. and $T < 2.2^{\circ}C$ for $\delta = 1\%$ p.a..

244

245 4. Discussion & Conclusion

246

247 There are limitations to the presented analysis that can pull the optimal warming estimates
248 towards both lower and higher values. Optimal warming limits can increase if adaptation
249 measures substantially reduce the negative effects of higher temperatures. While some studies
250 suggest cost-efficiency of specific adaptation measures for the future (Hinkel et al., 2014;
251 Jongman et al., 2015), other studies project persistent adaptation gaps based on evidence in
252 historic data (Burke et al., 2015a; Burke and Emerick, 2016; Carleton and Hsiang, 2016). The
253 empirical analysis (Burke et al., 2015a) applied in this study reports “no notable adaptation” in
254 the observed temperature dependence of economic growth in 1960–2010. On the other hand,
255 while the approach aims at comprehensively assessing economic damages, some future climate
256 impacts are likely to be missed or underestimated such that optimal warming limits would be
257 even lower. The representation of climate damages as a simple function of annual temperatures
258 and GDP neglects complex interactions between less aggregated economic damages, such as
259 losses in specific economic sectors, and bio-physical impacts, such as floods or droughts, that
260 will only unfold with further warming. These interactions can lead to additional non-linear
261 effects (or even natural (Lenton et al., 2008) or social tipping points such as human
262 conflicts (Hsiang et al., 2013b; Schleussner et al., 2016)), which could increase overall damages.
263 However, country-specific temperature fluctuations in the historic period (1960–2010) reach up
264 to $2\text{--}3^{\circ}C$, which is in the same order of magnitude as future temperature changes due to climate
265 change in the RCP 2.6 and for many GCMs also in the RCP 4.5 (see Fig.3 and Appendix A3). We
266 thus carefully conclude that there is only a small effect of this limitation at moderate warming
267 levels of up to $\sim 2.5^{\circ}C$ (RCP 4.5), which are most relevant in our analysis. In addition, the steep



268 increase in mitigation costs limits the lower range of optimal warming estimates and the
269 potential effect of additional damages (as seen above for the impact of uncertainty).

270

271 Optimal warming limits can also increase if additional barriers to mitigation are included into the
272 scope of the analysis. The mitigation scenarios in this analysis assume that emission reductions
273 are reached cost-efficiently. The underlying transformation, of e.g. the global energy systems,
274 requires policies such as carbon pricing schemes that cover a large share of global GHG
275 emissions. While also an imperfect policy mix can initiate a similar transformation at comparable
276 mitigation costs (Bertram et al., 2015), a lack of political or societal will, weak institutions, or
277 insufficient international cooperation could hamper or delay a transition such that mitigation
278 costs increase. Our analysis is meant to inform the ongoing international climate negotiations
279 under the assumption that these barriers can be overcome.

280

281 As detailed above, our analysis takes a purely economic perspective. If purely non-economic loss
282 and damages such as some aspects of bio-diversity are also accounted for, a sensible warming
283 limit would likely be even lower. Another driver for more ambitious warming limits is the
284 consideration of co-benefits of climate mitigation such as health impacts like improved air
285 quality (McCollum et al., 2013; West et al., 2013).

286

287 The political and scientific debate about an adequate global warming limit is ongoing. While the
288 Paris Agreement (UNFCCC, 2015) specifies a limit of 1.5–2°C, the “Intended Nationally
289 Determined Contributions” of the signing countries imply a much higher warming of 2.6–3.1°C
290 by 2100 (Rogelj et al., 2016). Building on the recent methodical advances in estimating climate
291 change damages and mitigation costs, we show that a purely economic assessment, which
292 assumes that temperature changes continue to impact economic productivity as observed in the
293 past, supports the ambitious long-term temperature goal set in the Paris Agreement.

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489

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499

500

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503 of the writing. S.L. derived GCM temperatures and designed the zero-emissions and no-further-
504 warming scenarios. G.L. provided the mitigation cost scenarios. L.W. was closely engaged in the
505 damage calculation. All authors discussed results, commented and edited the manuscript text.

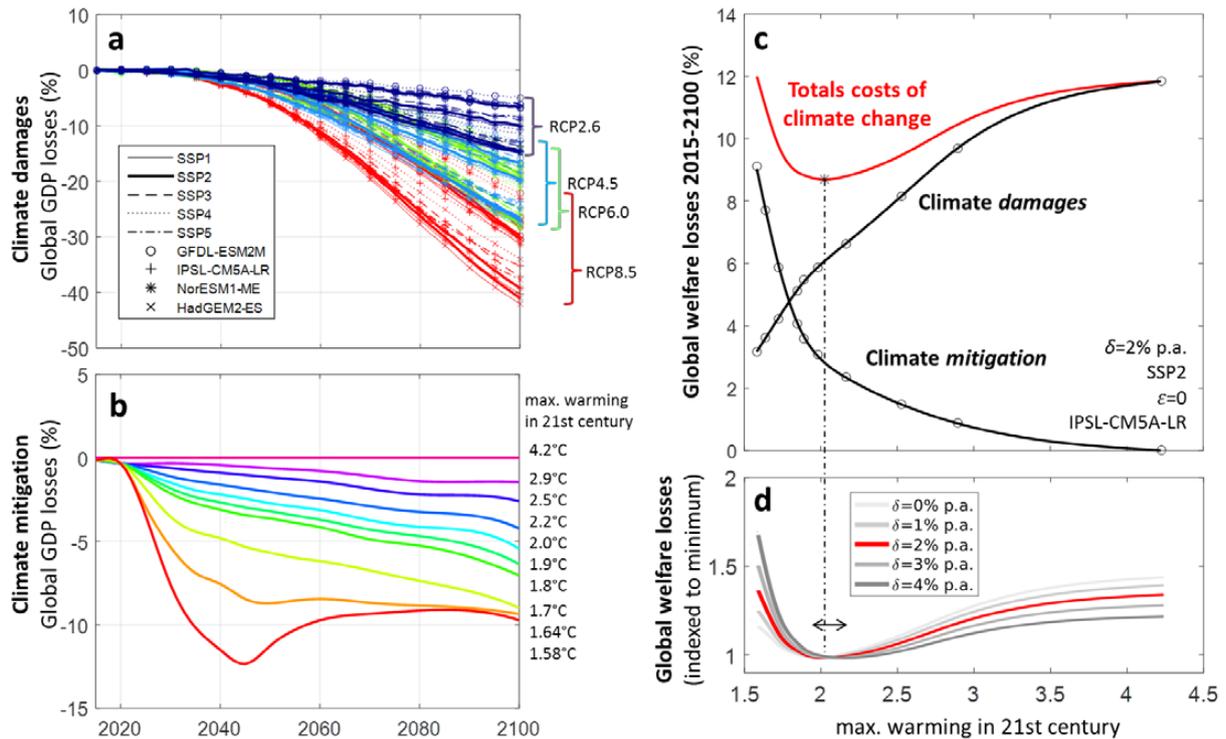
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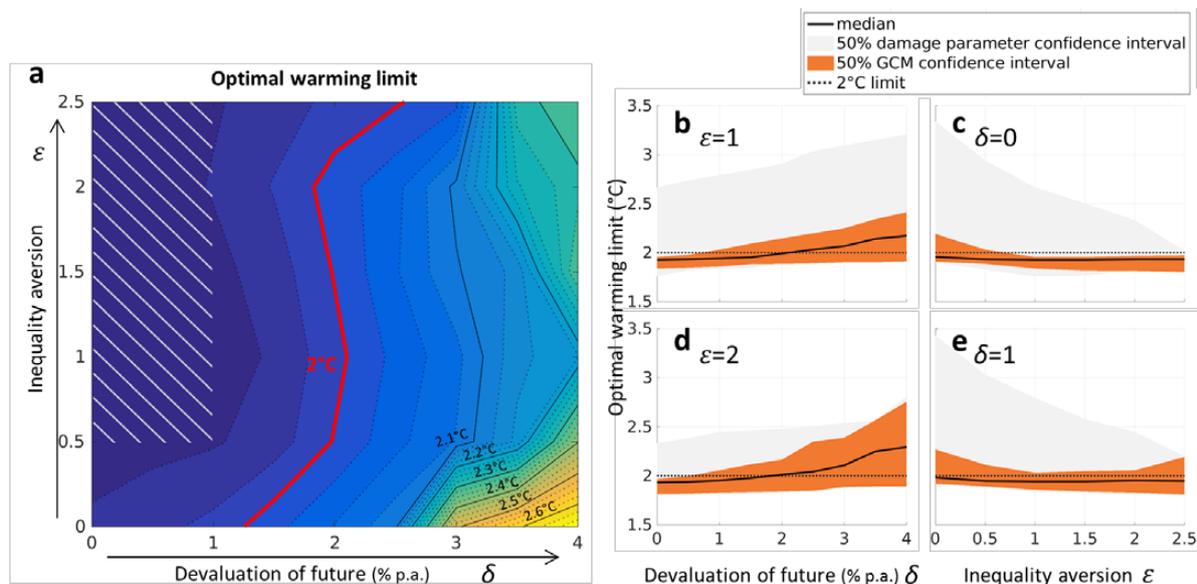
509 **Figures (Main text)**



510

511 **Fig. 1. Deriving the economically optimal global warming limit.** (a) Global annual GDP losses
 512 from climate change impacts derived from the observed non-linear relationship between
 513 country-specific temperature fluctuations and GDP growth shown for 4 GCMs, 5 SSPs, 4 RCPs.
 514 Negative values correspond to losses. (b) Global annual GDP losses from climate change
 515 mitigation as estimated with the REMIND model (Luderer et al., 2013; Rogelj et al., 2015) for
 516 global warming limits (color coding) from 1.6°C to 4.2°C above preindustrial levels. Negative
 517 values correspond to losses. (c) Cumulated global welfare losses (2015–2100) from climate
 518 damages, climate mitigation and their combined effect (total costs), as a function of global
 519 warming limits illustrated from an example scenario (SSP2, GCM: IPSL-CM5A-LR, inequality
 520 aversion $\epsilon=0$, pure rate of time preference $\delta=2\%$ p.a.). Total costs are derived in 3 steps: Climate
 521 impacts and climate mitigation are combined by reducing the reference GDP (without climate
 522 change) successively by the two relative annual country-specific GDP losses; resulting country-
 523 specific GDP pathways (with and without climate change) are translated to per-capita utility via
 524 an isoelastic utility function with varying inequality aversion; resulting utilities are globally and
 525 temporally (2015–2100) aggregated to a social welfare function varying the pure rate of time
 526 preference. (d) Dependence of total cumulated welfare losses on pure rates of time preference.
 527 Losses are normalized by the minimum loss of each curve. Red line for $\delta = 2\%$ corresponds to red
 528 line in panel c (dashed vertical line). Cost-minimizing global warming limits slightly shift towards
 529 higher values with increasing pure rate of time preference (range indicated by arrow).

530



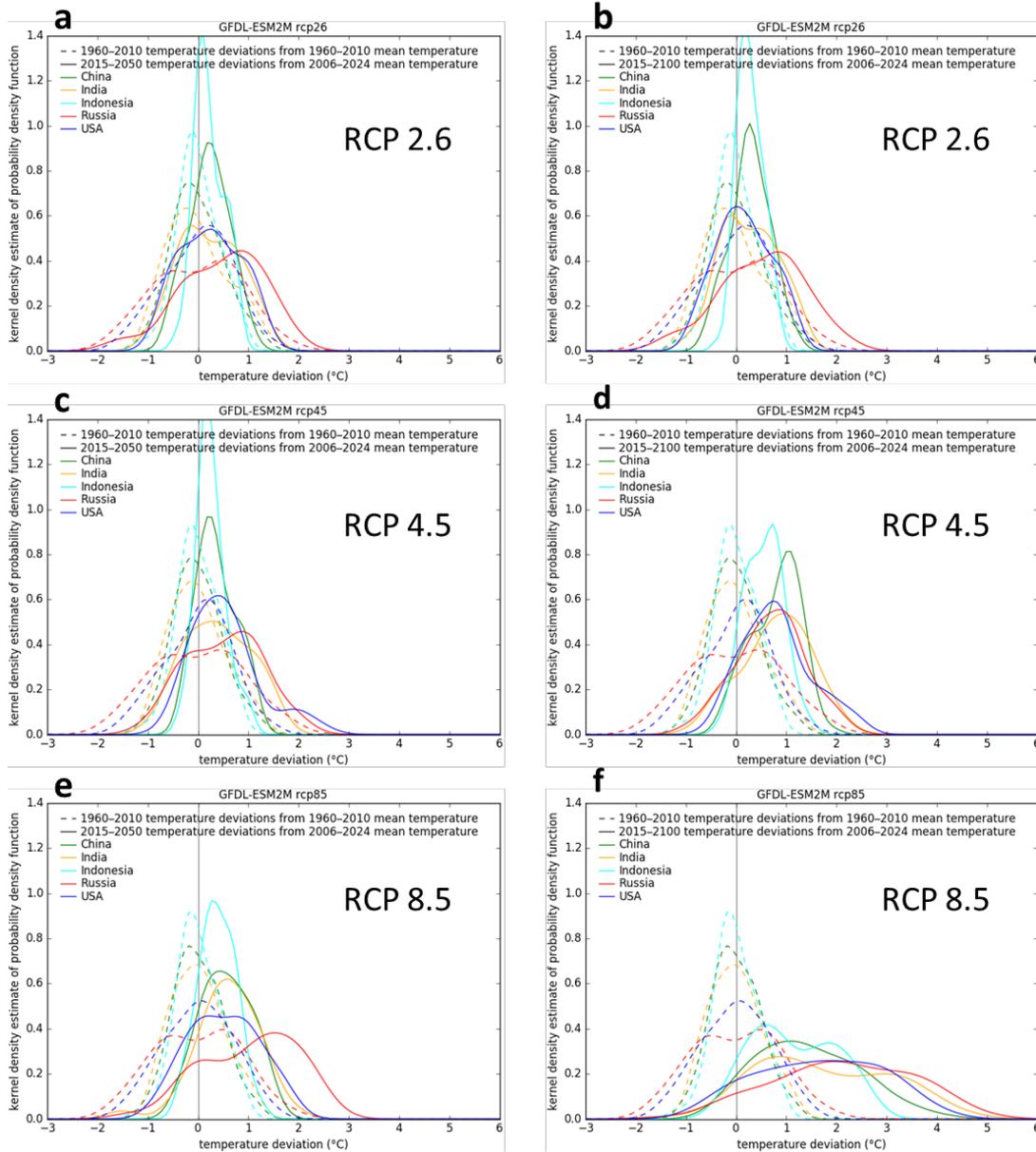
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532 **Fig. 2. Optimal warming limits.** Maximum global mean temperature increase above
 533 preindustrial levels in the 21st century are below 2°C for a broad range of values of the
 534 normative parameters pure rates of time preference δ and inequality aversion ϵ . (a) Optimal
 535 global warming limits from the GCM median values and median damage parameter specification
 536 from Burke et al. (Burke et al., 2015a) applied for the SSP2 scenario. The shaded area marks
 537 typical literature values for both normative parameters (Anthoff et al., 2009; IPCC, 2014a). (b-e)
 538 One-dimensional cross-sections of the two-dimensional plot focused on the typical parameter
 539 range: (b) $\epsilon=1$, (c) $\delta=0\%$ p.a., (d) $\epsilon=2$ and (e) $\delta=1\%$ p.a., indicating the median (black line), the
 540 50% confidence interval of GCM results (grey) and damage parameter specification (orange).

541

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543



544
545 **Fig. 3. Comparing temperature deviations in the past and future.** From the GCM GFDL-ESM2M,
546 a comparison of annual temperature deviations for the historical period (dashed) and future
547 periods (solid) 2015-2050 (a, c, e) and 2015-2100 (b, d, f) for China, India, Indonesia, Russia and
548 USA (colors), and for RCP 2.6 (a, b), RCP 4.5 (c, d) and RCP 8.5 (e, f).

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551



552 Appendix

553

554 In Section 1 of the Appendix we report how we derive the underlying climate change data of the
555 economic analysis, most importantly annual country-specific temperatures for different climate
556 projections and General Circulation Models (GCMs), and in Section 2 we discuss how we
557 estimate damages from the climate data using the observed relation between country-specific
558 temperature changes and economic growth.

559

560 A1. Climate change data for damage calculations

561 Our damage calculations are based on 21st century climate change projections from phase 5 of
562 the Climate Model Intercomparison Project (CMIP5(Taylor et al., 2011, p.5)). More specifically,
563 we employed monthly mean near-surface temperature data from the historical and all RCP runs
564 done with ensemble member r1i1p1 of 12 CMIP5 GCMs (CCSM4, CSIRO-Mk3.6.0, GFDL-CM3,
565 GISS-E2-R, MIROC5, MIROC-ESM, MRI-CGCM3, BCC-CSM1.1, GFDL-ESM2M, IPSL-CM5A-LR,
566 NorESM1-ME, HadGEM2-ES). In this section we describe how these temperature data were bias-
567 corrected and spatially aggregated at the country level using population density weights and
568 how the temperatures of our no-further-warming scenario were constructed.

569

570 A1.1. Bias correction

571 Annual mean near-surface temperature time series were bias-corrected with a simple delta
572 method using observations from the Climatic Research Unit (CRU) TS3.10 dataset(Harris et al.,
573 2013).¹ The bias correction was done on the 0.5° CRU grid, to which simulated temperature time
574 series were interpolated with a first-order conservative remapping scheme(Jones, 1999) in order
575 to approximately retain area mean values. Local temperature biases of ESMs were defined as
576 deviations of local historical 1980 – 2005 mean near-surface temperatures from the respective
577 CRU observations, $\Delta T_i^m = \frac{1}{26} \sum_{j=1980}^{2005} (T_{ij}^{m,hist} - T_{ij}^{CRU})$, with $T_{ij}^{m,hist}$ being the mean temperature
578 in grid cell i over year j simulated with ESM m in the historical CMIP5 run, and T_{ij}^{CRU} being the
579 corresponding CRU TS3.10 observation. Corrected temperature space-time series \tilde{T}_{ij}^{mp} for ESM
580 m and emissions pathway p were then obtained by subtracting these biases from the respective
581 raw space-time series, $\tilde{T}_{ij}^{mp} = T_{ij}^{mp} - \Delta T_i^m$.

582

583 A1.2. No-further-warming scenario temperatures

¹ In order to prevent problems arising from mismatches between the CRU land-sea mask and the country shape files used to obtain population-density weighted country mean temperatures (Section 1.3), we in fact used monthly mean near-surface temperatures from the WFDEI dataset, extended to the oceans with ERA-Interim reanalysis monthly mean 2m temperatures by Emanuel Dutra for the Earth2Observe project (Weedon et al., 2011, 2014). Over land, these temperatures are equal to those of CRU TS3.10.



584 To span a wide range of potentially optimal warming limits, our analysis requires damage
585 estimates for climate projections well below those of RCP2.6. Temperature projections
586 consistent with corresponding low-end emissions pathways needed to be emulated because
587 climate projections for such low-end emissions pathways were not done in CMIP5. The
588 convenient side of this situation was that we were free to choose a low-end emissions scenario
589 that best suited our objectives. We decided for a *no-further-warming scenario* that follows
590 RCP2.6 until end of 2015 and continues with no further temperature increase until 2100.

591 More specifically, temperature data for the no-further-warming scenario were constructed at
592 the grid scale based on bias-corrected RCP2.6 temperatures $\tilde{T}_{ij}^{m,RCP2.6}$ from the time period of
593 19 years that is centered at 2015, i.e. $j \in [2006, 2024]$. These time series were linearly
594 detrended at the grid scale such that 2006–2024 mean temperatures were preserved. Five
595 copies of these detrended time series were then concatenated to yield 95 years' worth of
596 temperature data covering the period 2006–2100.

597

598 **A1.3. Spatial aggregation with population density weights**

599 Our analyses are based on annual mean near-surface temperatures aggregated at the country
600 level with population density weights. In order to obtain these aggregation weights, we used
601 country shapes (Burke et al., 2015a)² in combination with spatial population density data from
602 the History Database of the Global Environment (HYDE) version 3.1 (Klein Goldewijk et al., 2010)
603 for the historical period and population scenario data consistent with the different SSP scenarios
604 for the projection period (Jones and O'Neill, 2016b). The originally quinquennial population
605 densities were linearly interpolated to annual values and conservatively upscaled (Jones, 1999)
606 to the 0.5° CRU grid. These population space-time series were then masked with suitably
607 rasterized country shapes and rescaled such that the resulting time-dependent country-wise 0.5°
608 population density weights w_{cij} satisfied $\sum_i w_{cij} = n_c$ for every country c and year j , with n_c
609 being the number of grid cells that country c occupies on the 0.5° CRU grid. Country-level
610 temperature time series \hat{T}_{cj}^{mp} were then obtained according to $\hat{T}_{cj}^{mp} = \frac{1}{n_c} \sum_i w_{cij} \tilde{T}_{ij}^{mp}$.

611

612 **A2. Calculation of damage costs**

613 Here we summarize the description of the future extrapolation of the observed impact of
614 changes in country-specific annual temperature on economic growth rates given in the
615 supplement of Burke et al. (Burke et al., 2015a). Per-capita GDP in country i in year t emerges
616 from the per-capita GDP of the previous year, the growth rate in absence of climate change η_{it} ,

² Only for Indonesia and East Timor we used shapes from a different source since the independence of the latter from the former in 2002 was omitted in Burke et al. (Burke et al., 2015a).



617 which we take from the respective Shared Socioeconomic Pathways (SSPs), and the temperature
 618 impact on growth δ_{it} .

$$GDPcap_{it} = GDPcap_{it-1} \cdot (1 + \eta_{it} + \delta_{it}) \quad (S4)$$

619
 620 Note that this relation together with equation S5 is the core regression model in (Burke et al.,
 621 2015a). It assumes that climate damages have an impact on growth rates (rather than only on
 622 the level of GDP in a respective year) and thus have a persistent effect on future GDP levels of a
 623 country. Burke et al. find an empirical relation. Several climate impacts can harm physical capital
 624 stocks and have long-lasting impacts on human capital and labor productivity, which causes an
 625 additional and more persistent impact on the rates of economic growth going beyond a purely
 626 instantaneous reduction of economic output. Even small changes in growth rates can result in
 627 significantly higher damages due to accumulation effects over time (Fankhauser and S.J. Tol,
 628 2005; Moore and Diaz, 2015; Moyer et al., 2014). The ways in which climate change interacts
 629 with economic productivities, capital or labor stocks are complex and not yet fully understood
 630 (Huber et al., 2014); however, there is growing empirical evidence that increasing temperatures
 631 affect growth rates and not just output levels (Burke et al., 2015a; Dell et al., 2012; Felbermayr
 632 and Gröschl, 2014; Hsiang, 2010).

633 The annual climate-induced growth deviation δ_{it} is determined by the empirical response
 634 function $h(T_{it})$. Since the response function is derived in differential terms, we need to subtract
 635 a reference value $h(\bar{T}_i)$ that corresponds to the initial year of the analysis.

$$\delta_{it} = h(T_{it}) - h(\bar{T}_i) \quad (S5)$$

636 Using 2015 as the initial year, we start with \bar{T}_i as the mean temperature for the period 2006–
 637 2024 of the no-further-warming scenarios (Section 1.2). We distinguish between rich and poor
 638 countries by choosing the respective empirical response function and regression parameters
 639 from the “base” case in Burke et al. (Burke et al., 2015a).

$$h(T) = \begin{cases} \beta_1 T + \beta_2 T^2 & \text{for rich countries, i.e. } GDPcap_{it-1} > y^* \\ (\beta_1 + \beta_3)T + (\beta_2 + \beta_4)T^2 & \text{for poor countries, i.e. } GDPcap_{it-1} \leq y^* \end{cases} \quad (S6)$$

640 The separating value y^* is the median per-capita GDP in the historical period. The regression
 641 parameters are:

$$\beta_1 = 0.0089, \quad \beta_2 = -0.0003, \quad \beta_3 = 0.0165, \quad \beta_4 = -0.0005. \quad (S7)$$

$$se(\beta_1) = 0.0044, \quad se(\beta_2) = 0.0002, \quad (S8)$$

$$se(\beta_1 + \beta_3) = 0.0177, \quad se(\beta_2 + \beta_4) = 0.0004. \quad (S9)$$



642 The initial values per-capita GDP values for 2015 ($GDPcap_{i,2015}$) are taken from the respective
643 Shared Socioeconomic Pathways (SSPs). Note that in contrast Burke et al.(Burke et al., 2015a) (in
644 the online source code) start their calculation in 2010 and initialize 2010 per-capita GDP values
645 with country-specific average GDP values for the period 1980–2010. Hereby 2010 GDP values
646 are assumed to be smaller than observed 2010 values or corresponding 2010 SSP values. Also
647 the initial distribution of GDP values across countries is different; in particular some warm
648 countries such as India, which have shown significant growth during 1980–2010, have a lower
649 GDP share in global GDP when averaging the past decades. Hence, their relatively high GDP
650 damages (due to high temperatures) receives more weight in our calculation which increases our
651 total damage estimates by a factor of about two compared to Burke et al.(Burke et al., 2015a)
652 for the RCP8.5 scenario. This has been discussed and agreed upon with Marshall Burke at the
653 side of a recent workshop in June 2016.

654 The estimated relationship between annual temperature fluctuations and the rate of change in
655 GDP provided by Burke et al., 2015 implies that the GDP effect of a specific temperature
656 deviation in one year would not be canceled out by the exactly opposite temperature deviation
657 in the following year. Thus, assuming a stationary climate and translating its annual temperature
658 fluctuations (as described by our no-further-warming scenario) into GDP deviations from a
659 reference SSP scenario, not only leads to random fluctuations around the original SSP pathways
660 but also to a systematic difference between the “perturbed SSP” pathway and the original one -
661 a “pure fluctuation effect”. Thus, to separate the pure effect of climate change, national SSP-
662 based GDP trajectories are first perturbed by annual temperature fluctuation of the considered
663 RCP. As the difference between these perturbed GDP time series and the original ones
664 represents the climate change + fluctuation effect, we then subtract the fluctuation effect
665 derived from the no-further-warming scenario runs to finally estimate the pure effect of climate
666 change.

667 Cumulated damages in the 21st century depend on the timing of temperature increases, and not
668 only on the temperature maximum, in particular because of the long-term nature of growth
669 effects in the observed relation(Burke et al., 2015a). Hence, all warming scenarios should build
670 on sensible emissions and temperature pathways. However, the emissions of the RCP6.0
671 scenario develop in a peculiar way³: The historical trend is abruptly broken already in 2010 and
672 emissions remain roughly constant from 2010 to 2030 before steeply increasing again until 2080
673 and then steeply decreasing after 2080. RCP6.0 emissions are actually below those of RCP4.5
674 and even below those of RCP2.6 scenario until after 2040 and 2020, respectively. The RCP6.0
675 emissions trajectory differs from those of the other RCPs and is not consistent with mitigation
676 scenarios. Most mitigation scenarios show a smooth reduction of emissions. An early emissions'
677 peaking or plateau combined with a later steep increase is rather unrealistic, as a transformation

³ See for example Fig. 2e in Meinshausen et al.(Meinshausen et al., 2011), which shows annual green-house-gas emissions for all four RCP scenarios.



678 towards a low-carbon technology is usually not reversed in the second half of the century. We
679 exclude the RCP6.0 scenario when calculating cumulated damages as a function of the global
680 warming level and rely on the remaining three RCP scenarios and one emulated no-further-
681 warming scenario.

682 Climate damages have been calculated for four climate scenarios, while REMIND mitigation
683 scenarios have been estimated for 10 climate scenarios, which thus have a higher resolution in
684 terms of global warming limits. Before we can combine GDP losses from damages and mitigation
685 (on an annual and country level), the two sets of scenarios need to be harmonized. The relative
686 GDP losses from damages for the RCPs are interpolated to the ten global warming limits of the
687 mitigation cost scenarios such that mitigation and damage data refer to a consistent set of global
688 warming limits. This interpolation is done for each year and each country using a linear
689 regression. Fig. A1 shows results for SSP2, GCM IPSL-CM5A-LR and four major economies
690 (China, India, Canada, Germany) that react to global warming quite differently (losses and gains).

691 The separately estimated annual country-specific GDP losses from detailed analyses of both
692 climate impacts and climate mitigation can now be combined by reducing the reference GDP
693 (without climate change) successively by the two relative GDP losses for each country and each
694 year. The estimation of corresponding utility and the aggregation to a social welfare function is
695 described in the main text of the manuscript.

696

697 **A3. Discussion of estimating future damages based on the historical relation**

698 Burke et al. (Burke et al., 2015a) empirically derive a universal relation: for all countries the GDP
699 response to annual country-specific temperature changes is described by the same function.
700 This function is non-linear (concave) in the average temperature of a country, i.e. relatively cold
701 countries showing GDP increases for warm years and already warm countries showing negative
702 responses to warmer years. Economic productivity declines gradually with further warming, and
703 this decline accelerates at higher temperatures. This non-linear function can be interpreted as a
704 combination of linear responses to historical temperature changes for the different countries.

705 The crucial question is, whether the response function holds in projections of the long-term
706 impact of global warming. If this is the case, the GDP response of a country with increasing
707 average temperature would change according to the response function. If by contrast the
708 relation changes under future climate change, the estimates of the optimal limit of global
709 warming will likely change too. The extrapolation crucially builds on the stability of the relation.
710 We present three arguments that support this assumption.

711 1) The observed relation seems to be quite robust over the historical period. Burke et al.
712 show that the response function is fairly invariant in time, by dividing the data set and
713 conducting two disjunct regression analyses for 1960–1989 and 1990–2010 (see Burke et
714 al. Fig 2c).



715 2) Burke et al. conduct two disjunct regression analyses for poor and rich countries which
716 show that the impacts on the growth rate are similar. To increase accuracy of our
717 analysis, we apply the dedicated response functions for rich and poor countries, even
718 though they do not differ by much. Note that impacts in the response function are
719 calculated in relative terms (growth rate) and thus with increasing GDP in a country, the
720 climate impacts increase in absolute terms.

721 When separating the data in rich and poor, the 50% confidence interval for the country
722 response functions increase significantly, for poor countries especially at colder
723 temperatures, for rich countries especially at warmer temperatures. This is due to the
724 relatively small number of overall data points (N=6584) and because there is scarcer data
725 for poor/rich-country at low/high temperatures. We consider these uncertainties when
726 calculating optimal warming limits and extensively discuss this when presenting the
727 results.

728 3) The annual country temperatures in the historical period (1960-2010) range from
729 about -4°C to 29°C. Also with climate change, most countries would be in this
730 temperature range. However, the assumption about the stability of the relationship loses
731 validity with higher levels of global mean warming due to potential additional non-linear
732 responses. While Burke et al. (Burke et al., 2015a) aim at comprehensively assessing
733 economic damages, some future climate impacts are likely to be missed or
734 underestimated such that optimal warming limits would be even lower. The
735 representation of climate damages as a simple function of annual temperatures and GDP
736 neglects complex interactions between less aggregated economic damages, such as
737 losses in specific economic sectors, and bio-physical impacts, such as floods or droughts,
738 that will only unfold with further warming.

739 To understand the potential magnitude of this effect, we show Fig. A2 and A3. Therein
740 we compare the temperature deviations for the historical period (dashed, deviations
741 from 1960-2010 mean) that Burke et al. (Burke et al., 2015b) used for their regression and
742 the future periods 2015-2050 and 2015-2100 (solid, deviations from the 20 year rolling
743 mean around the reference year 2015) that we considered in the extrapolation of future
744 climate damages. The distributions of annual mean temperature deviations are shown
745 for five important countries (with cold, moderate and warm climate), for a “colder” GCM
746 (GFDL-ESM2M, Fig. A2) and a “warmer” GCM (HadGEM2-ES, Fig. A3) and for RCP 2.6, RCP
747 4.5 and RCP 8.5.

748 For GFDL-ESM2M, there is significant overlap of historical and future temperature
749 deviations for the RCP 2.6, RCP 4.5 and for the RCP 8.5 until 2050. Only the distribution of
750 the long-term annual temperature changes for the RCP 8.5 (until 2100) is shifted to the
751 warmer edge such that the overlap with the historical period is rather small. For the very

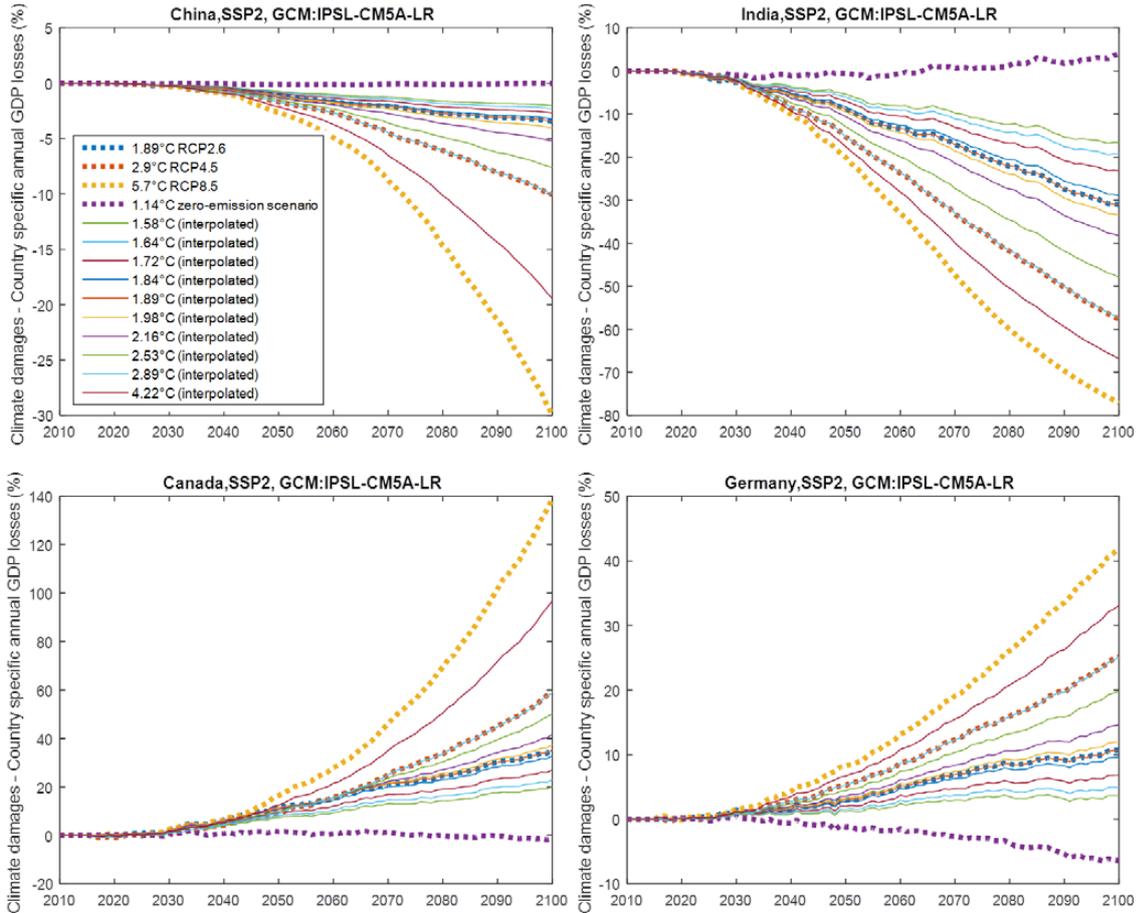


752 warm GCM HadGEM2-ES, the long-term temperature changes of both the RCP 8.5 and
753 already the RCP 4.5 are higher than for the historical period.

754 Historic temperature fluctuations are relatively large and in the same order of magnitude
755 as the changes due to climate change until 2050 (rel. to 2015) even for the RCP 8.5. For
756 pure rate of time preference >0 temperature changes during the first half of the century
757 are more important than for the second half. In addition, it is the low end of warming
758 where the assumption may be more justified and that is most relevant for our analysis,
759 since we show a pronounced optimum around 2 degree.
760



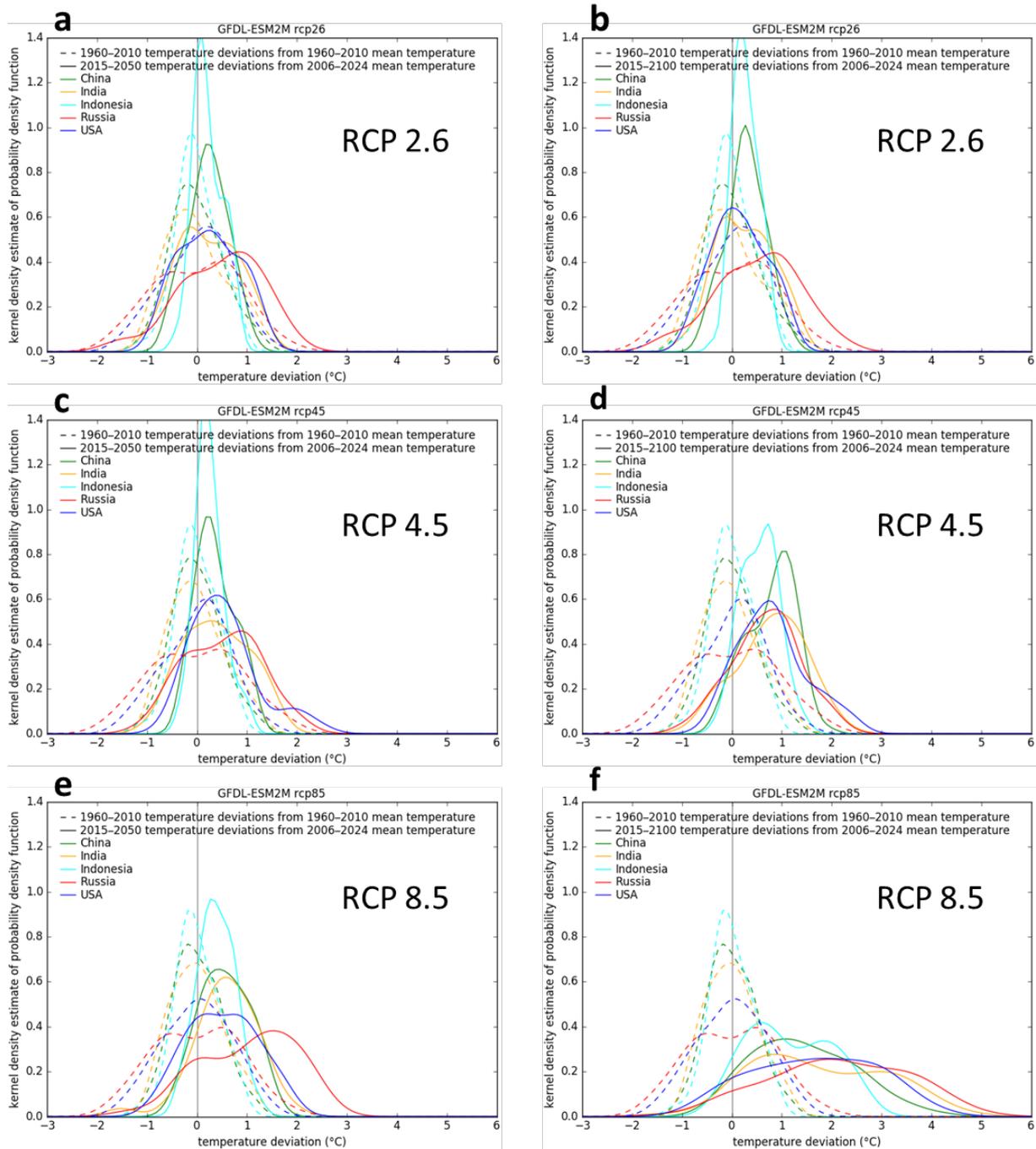
761 **Appendix Figures**



762

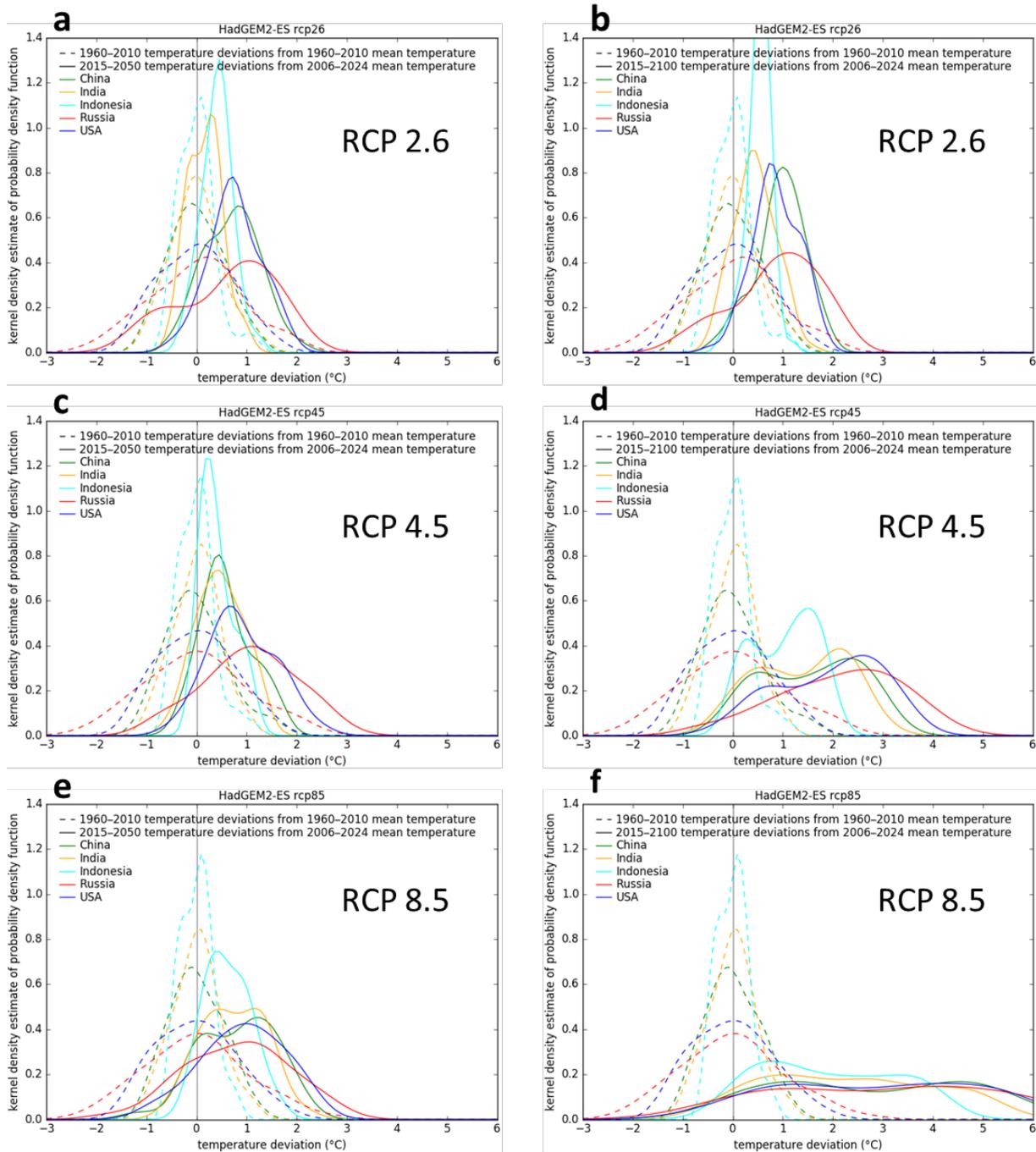
763 **Fig. A1: Annual GDP losses from climate change damages for four countries (China, India,**
764 **Canada, Germany) and different maximum global warming levels (see legend) of three RCPs,**
765 **the zero-emission scenario (dashed lines) and for 10 interpolated scenarios that correspond to**
766 **the warming limits of the REMIND mitigation scenarios. Negative values correspond to losses.**

767



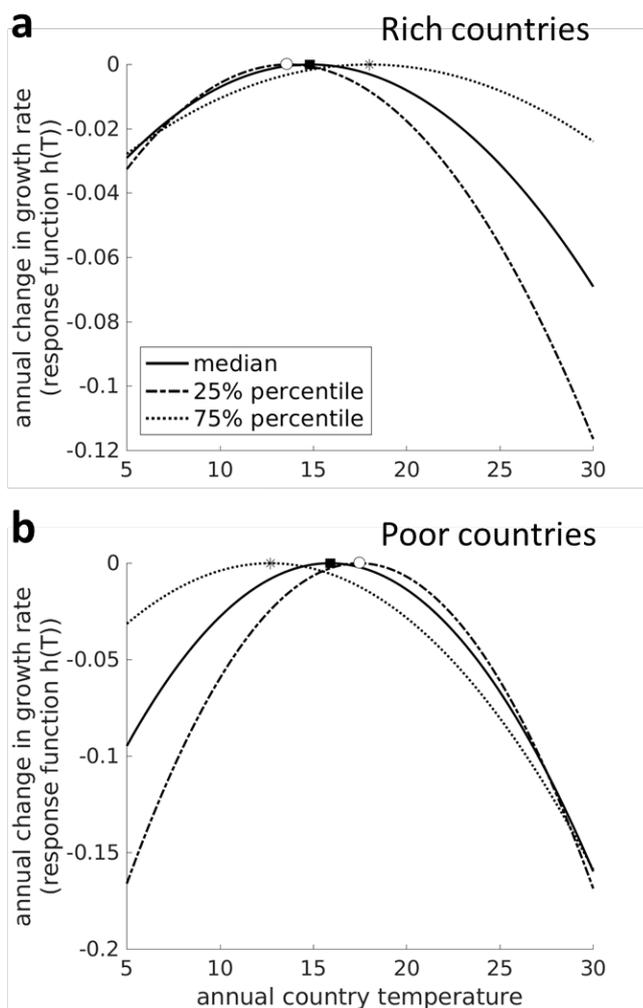
768

769 **Fig. A2:** From the GCM GFDL-ESM2M, a comparison of annual temperature deviations for the
770 **historical period (dashed) and future periods (solid) 2015-2050 (a, c, e) and 2015-2100 (b, d, f)**
771 **for China, India, Indonesia, Russia and USA (colors), and for RCP 2.6 (a, b), RCP 4.5 (c, d) and RCP**
772 **8.5 (e, f).**



773

774 **Fig. A3: Same as Fig. A2, but from the “warmer” GCM HadGEM2-ES, a comparison of annual**
 775 **temperature deviations for the historical period (dashed) and future periods (solid) 2015-2050**
 776 **(a, c, e) and 2015-2100 (b, d, f) for China, India, Indonesia, Russia and USA (colors), and for RCP**
 777 **2.6 (a, b), RCP 4.5 (c, d) and RCP 8.5 (e, f).**



778

779 **Fig. A4: Effect of annual average country temperature on economic production (median, 25%,**
780 **75% percentile) for (a) rich and (b) poor countries based on regression parameters (median**
781 **specification and standard errors) of the base case in Burke et al. (Burke et al., 2015a) (See also**
782 **Appendix equations S7-S9).**